
International Workshop on Carbon Markets in Emerging Economies



22 November 2010

CDM in Brazil – CDM experiences in Brazil, drawing from diverse perspectives

Arnaldo Walter

NIPE-FEM / Unicamp & CTBE

awalter@fem.unicamp.br

Camila Oliveira

camila.oliveira@bioetanol.org.br

Pedro Gerber

pedro.machado@bioetanol.org.br



UNICAMP

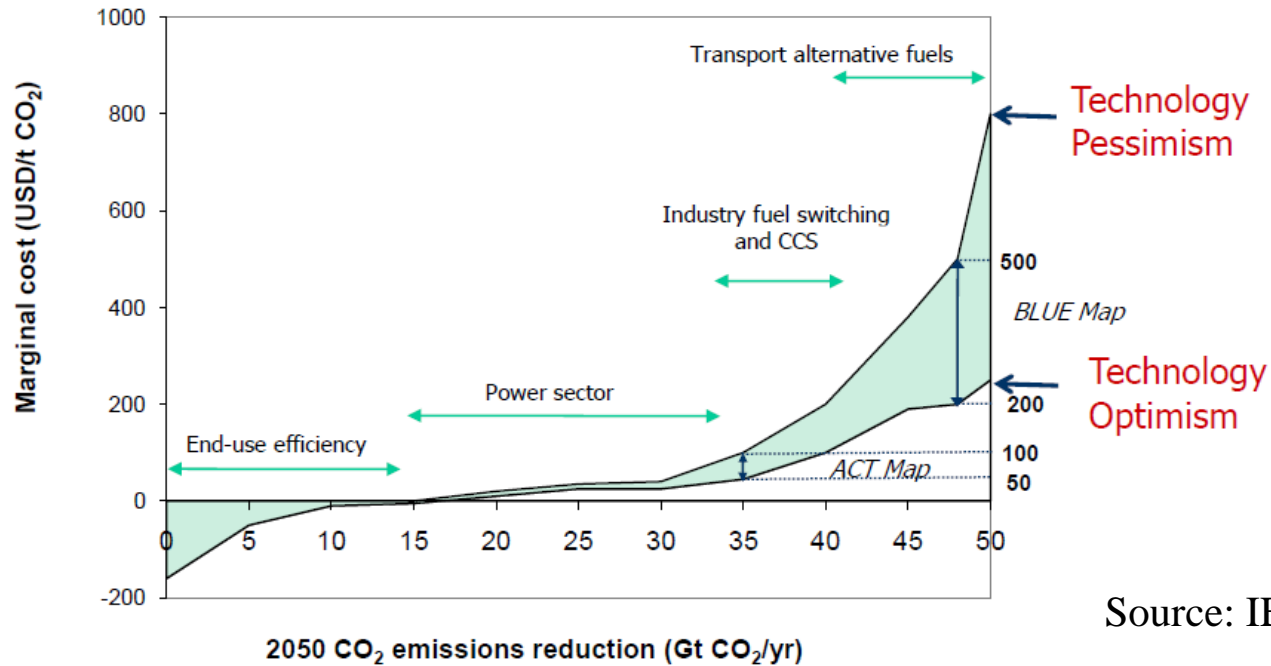


- ◆ Carbon markets – what does it mean for emerging economies?
- ◆ CDM statistics, by October 2010.
- ◆ The CDM experience in Brazil.
- ◆ CDM projects related to electricity production from biomass, in Brazil (sugarcane residues, in particular).
- ◆ Concluding remarks.

Why carbon markets?

- ◆ Carbon markets are related with mechanisms that allow flexible investments. The aim is the reduction of the mitigation costs, as opportunities and costs vary a lot from country to country.
- ◆ Most of the low cost opportunities are in developing countries/emerging economies (i.e., non-Annex I countries).
- ◆ In theory, such markets could induce economic and technological development. In addition, the market for some technologies would be amplified.

Why emerging economies?



Source: IEA (2008)

To bring emissions back to current levels by 2050 options with a cost up to USD 50/t are needed. Reducing emissions by 50% would require options with a cost up to USD 200/t.

- ◆ In emerging economies, low cost mitigation opportunities are, in theory, more easily found.

Existing carbon markets



- | | |
|---|---|
|  EU-ETS |  Non-Annex 1 countries. Potential CDM host countries |
|  Annex 1 countries with economies in transition. Potential J1 host countries |  Kyoto Signatories outside of EU-ETS |
|  Trading System outside of Kyoto Protocol | |

- ◆ In the existing carbon markets the only real option for the emerging economies is CDM (as host countries).

Source: House of Commons (2010)

- ◆ The Clean Development Mechanism (CDM) was set up alongside the Kyoto Protocol and has been operational since 2006.
- ◆ Under the CDM, projects in the developing world that are deemed to reduce emissions can earn credits, each equivalent to one tonne of CO₂.
- ◆ These credits can be bought directly by industrialised countries to meet a proportion of their emission reduction targets under the Kyoto Protocol. A proportion of them may also be bought by businesses within the EU to use instead of EU ETS allowances in covering their emissions.



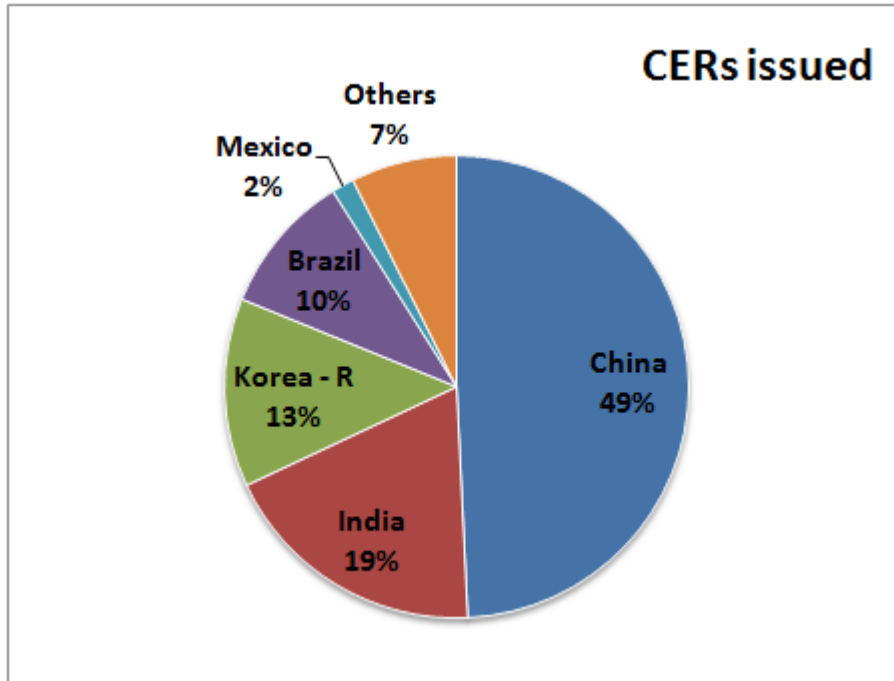
CDM statistics by November 2010 (1)



- ◆ 4,200 projects, of which 2,520 registered (175 rejected and 52 withdrawn).
- ◆ Annual average CERs of these projects = 396 million, with expected 1,860 million CERs until the end of 2012.
- ◆ The number of CERs shall surpass 2,900 million until the end of 2012.
- ◆ 2.9 GtCO₂ (expected result by 2012; considering 7 years on average) correspond to less than 1% of current GHG emissions per year (estimated as 50 GtCO₂).
- ◆ Considering 2,590 projects, 1,415 (~44%) are classified as large.

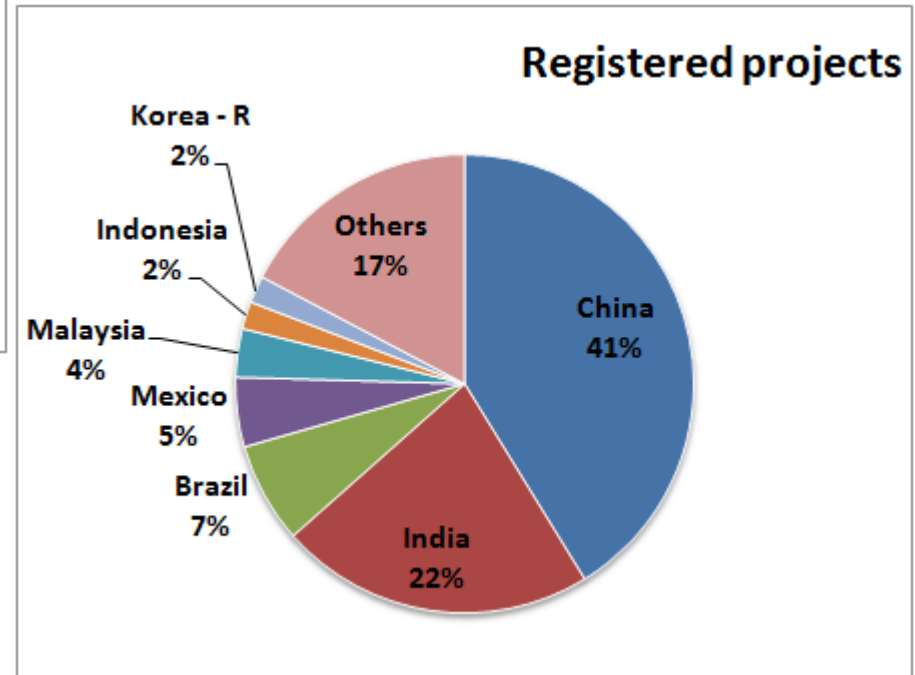
Source: www.cdm.unfccc.int

CDM statistics by November 2010 (2)

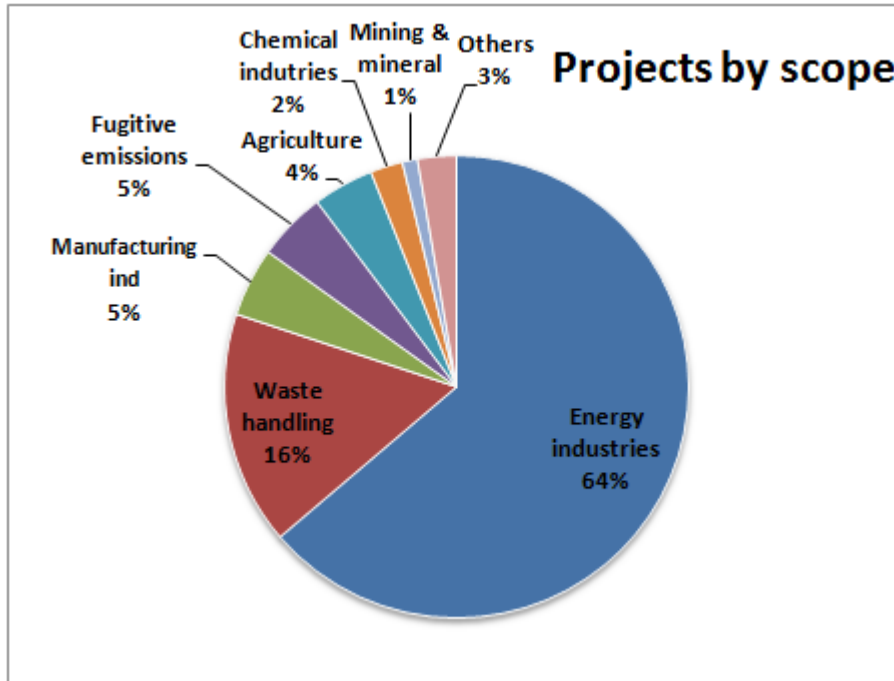


70% of the projects in just three countries.

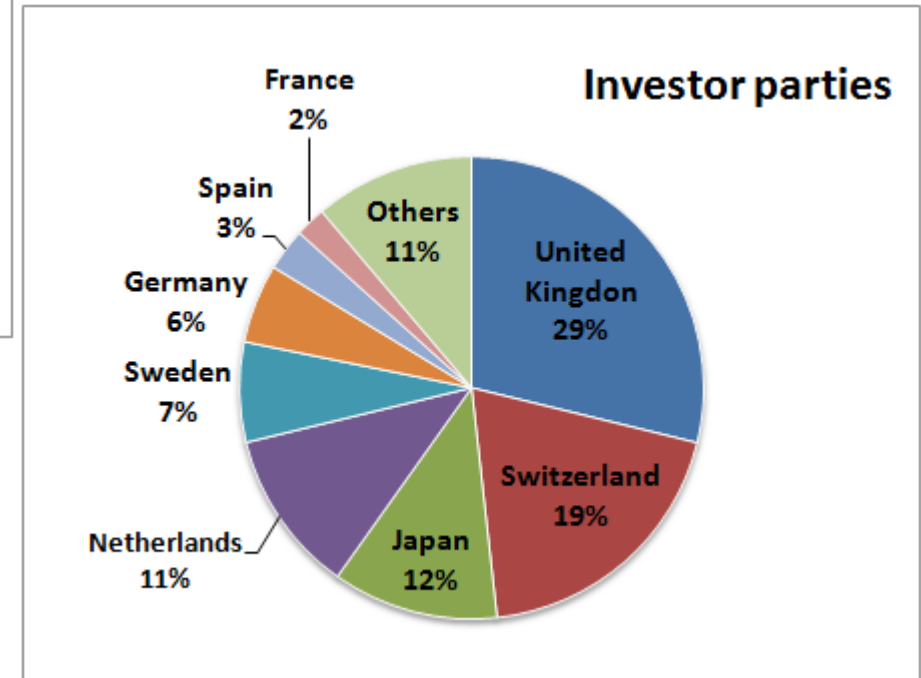
90% of the results in just four countries.



Source: www.cdm.unfccc.int



80% of the projects in two groups.



At least 75% of the investment done by European countries.

Source: www.cdm.unfccc.int

CDM statistics by November 2010 (4)

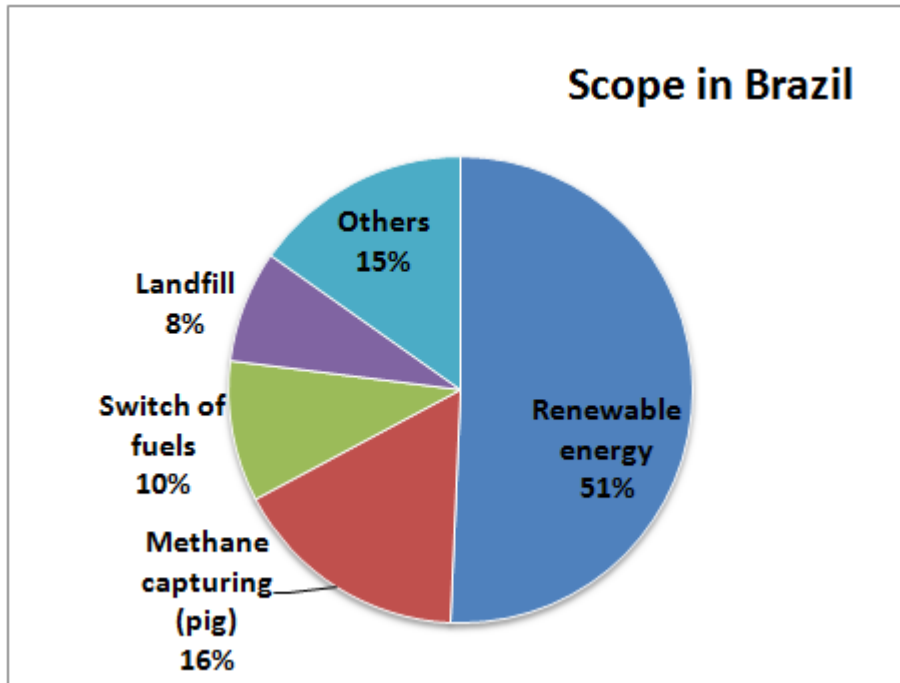


- ◆ Many countries with (very) few projects; a lot of them in Africa.
- ◆ Figure shows non-Annex I countries with less than 10 projects.
- ◆ Only 19 countries have more than 10 projects.

	# projects	# methodologies	Projects/methodology
(01) Energy industries (renewable - / non-renewable sources)	1920	55	34,9 ←
(02) Energy distribution ↔	0	2	0,0
(03) Energy demand	30	17	1,8
(04) Manufacturing industries	145	27	5,4
(05) Chemical industries	68	19	3,6
(06) Construction	0	0	
(07) Transport ↔	3	9	0,3
(08) Mining/mineral production	32	1	32,0 ←
(09) Metal production	8	7	1,1
(10) Fugitive emissions from fuels (solid, oil and gas)	145	8	18,1 ←
(11) Fugitive emissions from production and consumption of halocarbons and sulphur hexafluoride	24	8	3,0
(12) Solvent use ↔	0	0	
(13) Waste handling and disposal	490	18	27,2 ←
(14) Afforestation and reforestation ↔	17	18	0,9
(15) Agriculture	128	5	25,6 ←
TOTAL	3010	194	

- ◆ 179 projects registered at UNFCCC, being the first one in November 2004.
- ◆ Classification cause double counting of projects.
- ◆ There are more projects (99) in the “energy industries” group (among registered and requesting registration). In this set there are cogeneration units, small hydro, wind plants, etc.
- ◆ “Waste handling and disposal” is the second most important, with 76 projects.
- ◆ Other groups: “Agriculture” (41), “Fugitive emissions from fuels” (16), “Chemical industries” (6), “Metal production” (2), “Fugitive emissions from halocarbons and SF₆” (1).

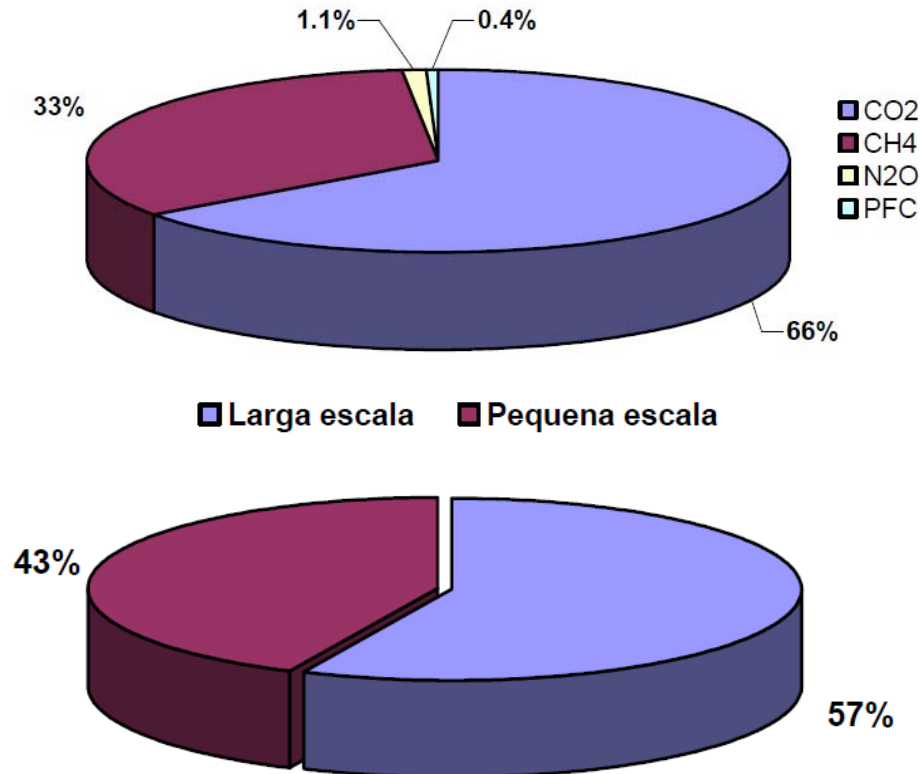
Scope of the projects - Brazil



- ◆ In Brazil, by August 2010, 51% of the projects were related to renewable energy (88 projects); no other project was registered after 2008.

Source: Status atual das atividades de projeto no âmbito do Mecanismo de Desenvolvimento Limpo (MDL) no Brasil e no mundo (at www.mct.gov.br).

CDM projects in Brazil (1)

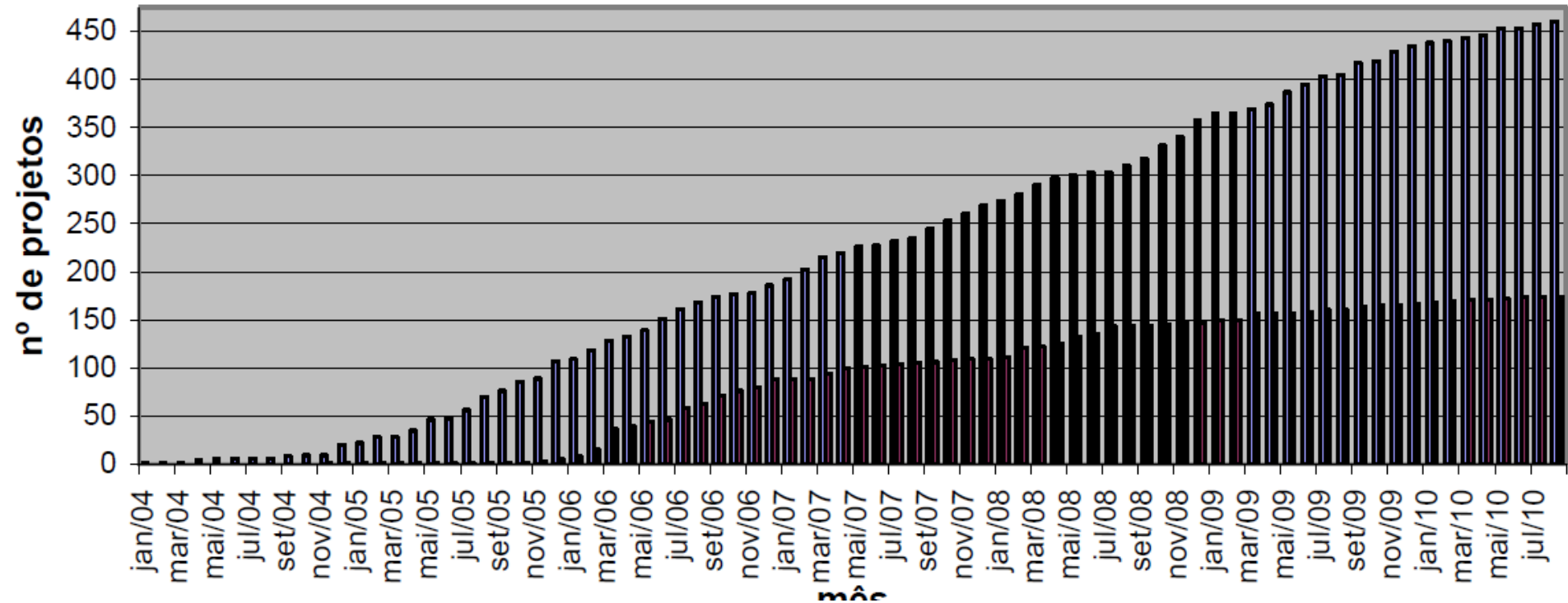


- ◆ The bulk of the projects are related to the avoidance of CO₂ emissions.
- ◆ 57% of the overall projects are classified as large-scale ones.

Source: Status atual das atividades de projeto no âmbito do Mecanismo de Desenvolvimento Limpo (MDL) no Brasil e no mundo (at www.mct.gov.br).

CDM projects in Brazil (2)

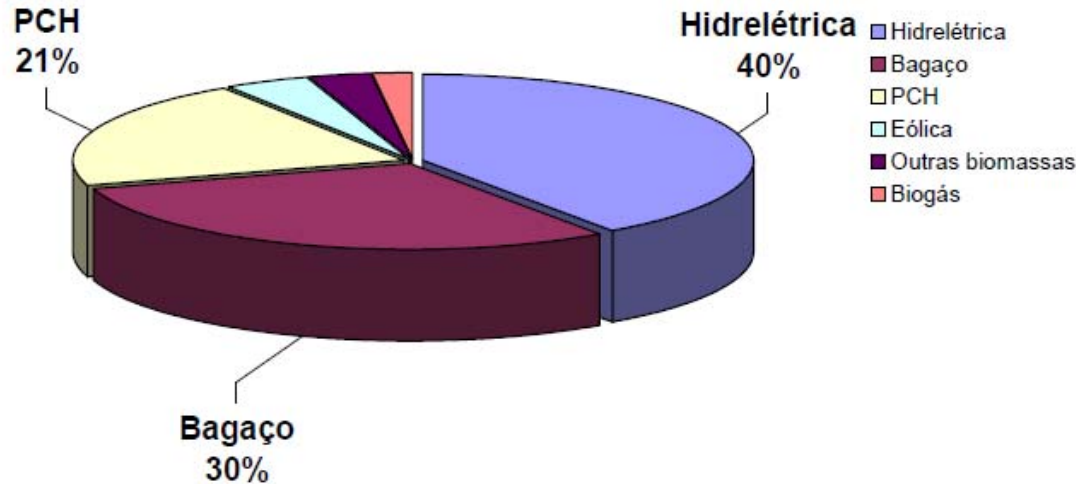
■ Validação ■ Registro



◆ Reduction of the rate of projects registered.

Source: Status atual das atividades de projeto no âmbito do Mecanismo de Desenvolvimento Limpo (MDL) no Brasil e no mundo (at www.mct.gov.br).

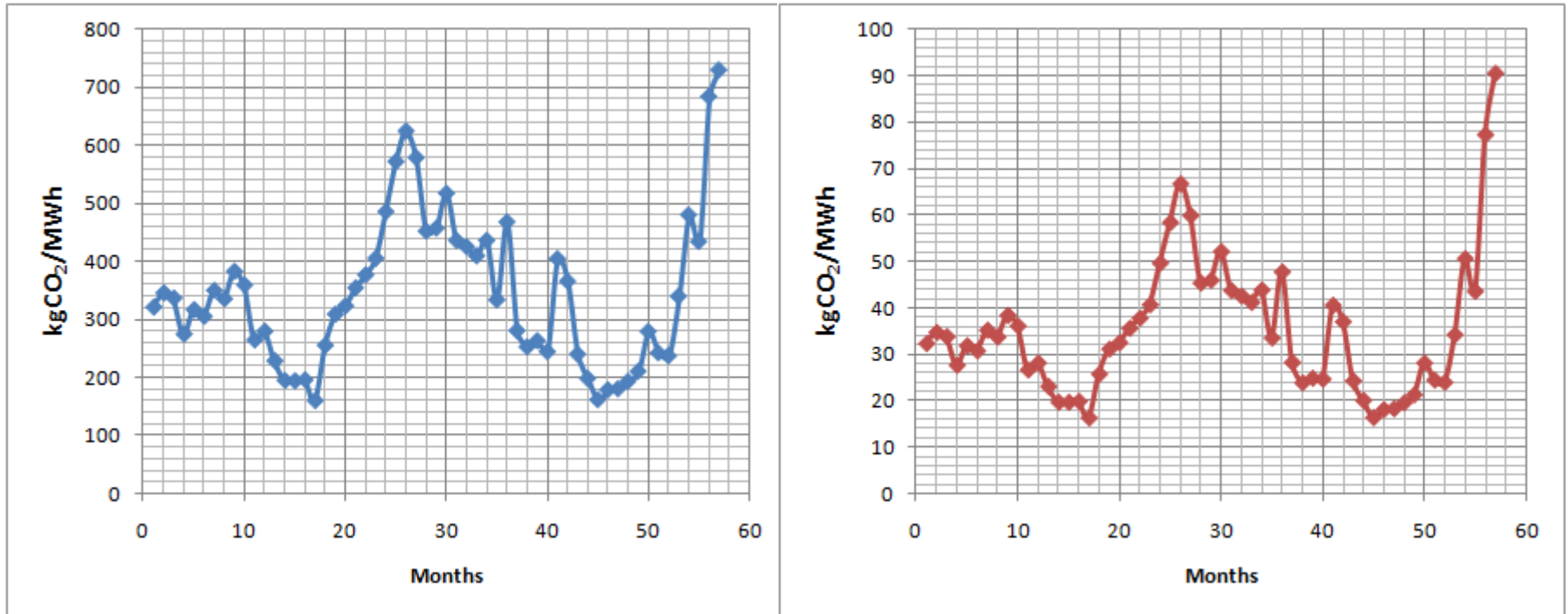
CDM projects in Brazil (3)



- ◆ Regarding the capacity of the CDM projects related to renewable energy, 1,334 MW are due to sugarcane bagasse cogeneration.

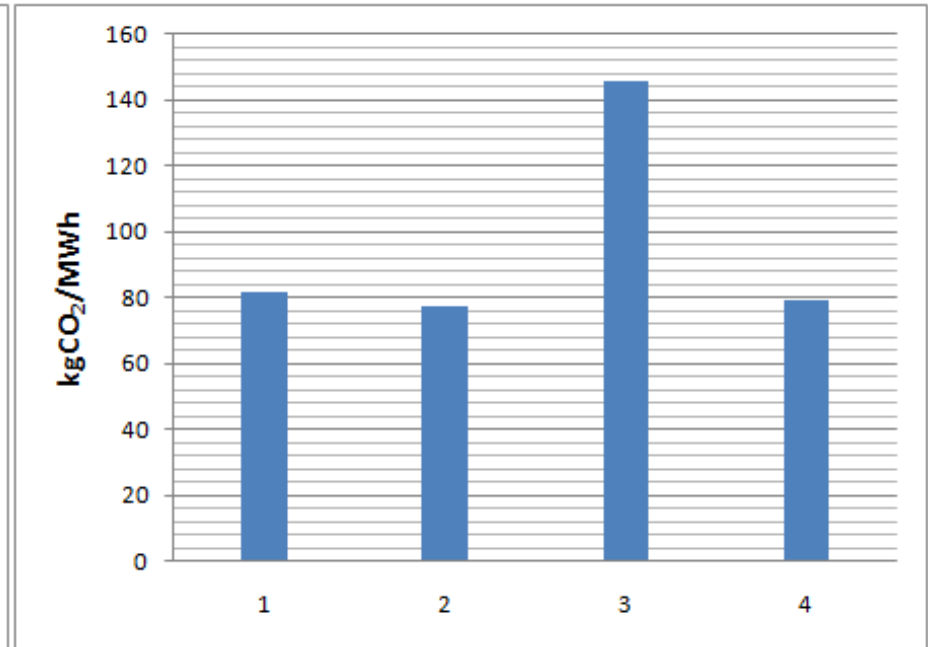
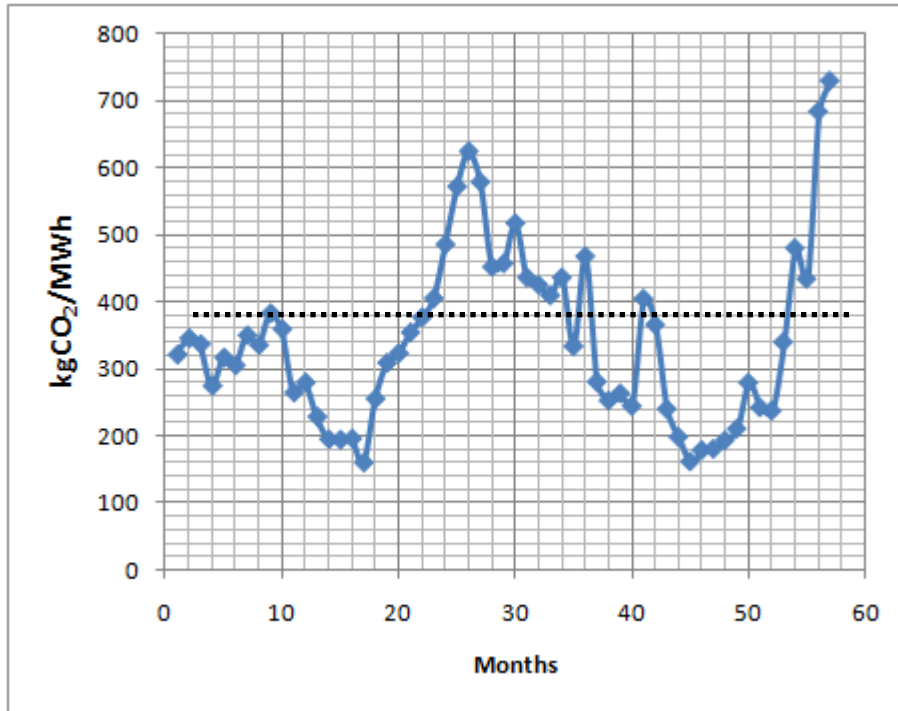
Source: Status atual das atividades de projeto no âmbito do Mecanismo de Desenvolvimento Limpo (MDL) no Brasil e no mundo (at www.mct.gov.br).

Emission factors in Brazil (1)



- ◆ Emission factor due to the electric sector operation, from January 2006 to September 2010. Left side, operating margin; right side, total average emissions.

Emission factors in Brazil (2)

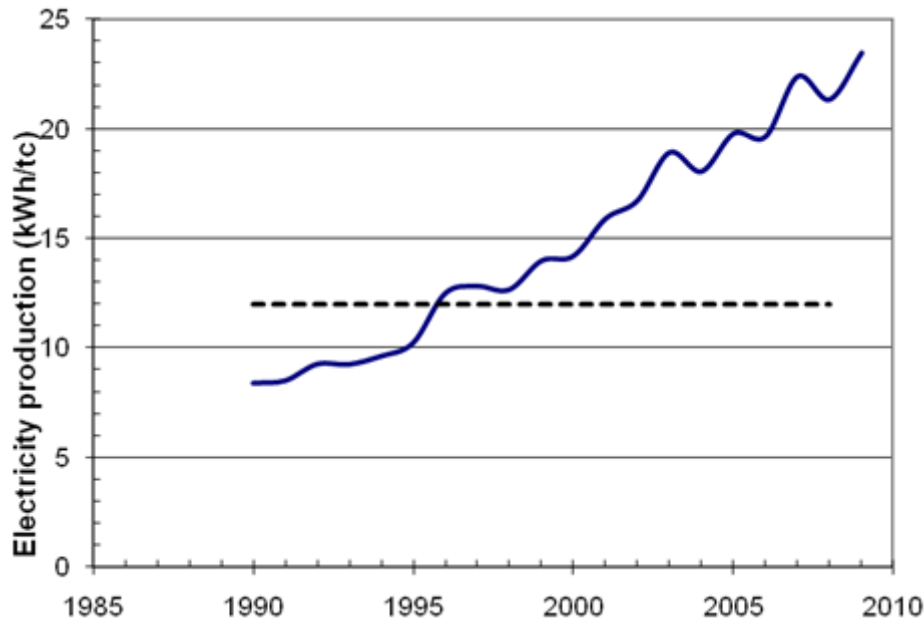


- ◆ Left side, operating margin from January 2006 to September 2010.
- ◆ Right side, construction margin in 2006-2009.

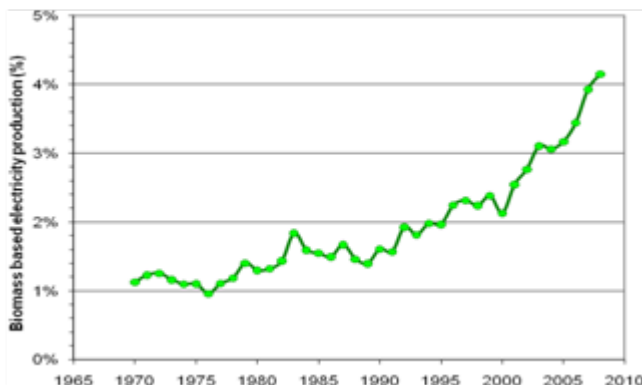
Source: MCT (www.mct.gov.br)

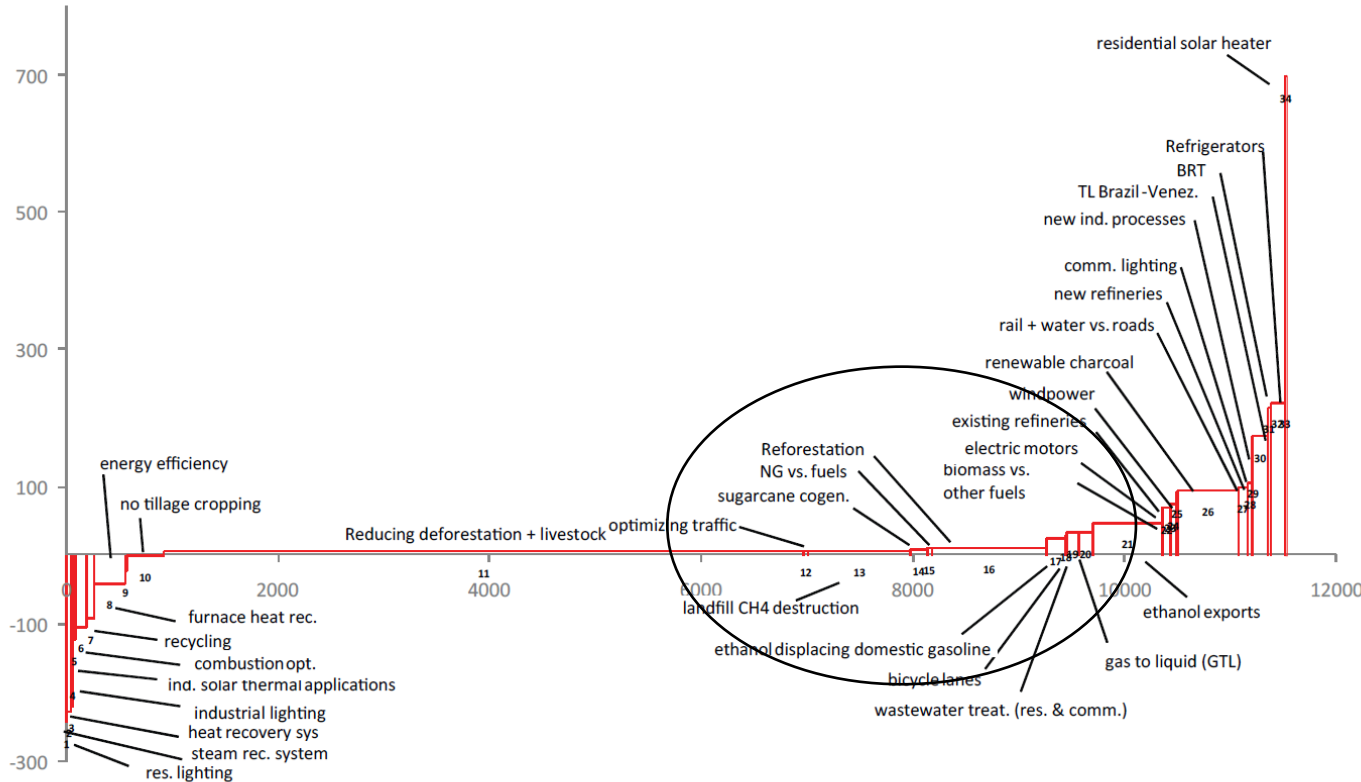
- ◆ In the context of CDM projects, low avoided GHG emissions in Brazil is a drawback for electricity production from biomass.
- ◆ 35 projects related to sugarcane bagasse cogeneration and other UTEs based on biomass. Most of the projects submitted years ago.
- ◆ 1,334 MW of new capacity in the context of CDM projects is “not a bad result”, considering that the current installed capacity in sugarcane mills is about 6 GW (in 314 mills), with more than 1.2 GW under construction (and 1.8 GW authorized).
- ◆ On the other hand, the evaluation “not so good result” is related with the existing potential.

Electricity production from biomass – 2



- ◆ Electricity production in sugarcane mills grew 5.7% during the last ten years, but the results are still modest regarding the potential.
- ◆ Current surplus production is about 12 kWh/tc (estimated as 39 kWh/tc in PNE 2030 and 116 kWh/tc in Gouvello, 2010).
- ◆ Constraints are mostly due to the interconnection costs and higher expected rates of return.
- ◆ CDM (alone) cannot solve these constraints.





Source: Gouvello (2010)

- Surplus electricity production: potential reduction of 158 MtCO_{2eq} in 20 years, with a break-even cost of 28 US\$/tCO₂.

Concluding remarks – 1

- ◆ CDM results, so far, are modest (worldwide). CDM projects have been concentrated in few countries, and the scope of the projects is still narrow. CDM has induced sustainable development?
- ◆ In Brazil, the number of new projects has been reduced in last years. No other project related with electricity production from sugarcane residues has been presented.
- ◆ There are still crucial constraints for the deployment (of the potential) of electricity production from biomass (e.g., high interconnection costs and higher expected rate of return).

Concluding remarks – 2

- ◆ The low amount of avoided emissions in Brazil, mainly due to the characteristics of the electric sector, and mostly regarding the predict construction margin, is also an important drawback.
- ◆ Higher prices of avoided emissions would motivated investments in the context of CDM. But the investments are occurring anyway even without this contribution.
- ◆ In practice, it seems that in Brazil the growth of electricity production from sugarcane bagasse is not related, in short-term, with CDM.



UNICAMP



-
- ◆ Thanks for your attention!
 - ◆ awalter@fem.unicamp.br
 - ◆ camila.oliveira@bioetanol.org.br
 - ◆ pedro.machado@bioetanol.org.br